



POLICE & CRIME  
**COMMISSIONER**

Serving  
Hampshire  
Isle of Wight  
Portsmouth  
Southampton

# MODERN SLAVERY PARTNERSHIP STRATEGY



MSP Strategy

2017 - 2020



# FOREWORD

*"You may choose to look the other way but you can never say again that you did not know."  
(William Wilberforce)*

It is my pleasure to introduce the 2018 – 2020 Modern Slavery Partnership Strategy for Hampshire, Isle of Wight, Portsmouth and Southampton. It brings together a shared vision from a broad range of partners to raise awareness, pursue perpetrators and support victims of modern slavery. Our strategy reflects the Government's Modern Slavery Strategy and supports my priorities to keep you, your family and your community safer.

The scale of modern slavery in the UK is significant. Modern slavery crimes are being committed across the country and there has been year on year increases in the number of victims being identified. In few other crimes are women, children and men used as commodities for profit, being exploited over and over again, and enduring terrible suffering. It's therefore essential that we all play our part in tackling this unacceptable and criminal activity.

Through the implementation of the Modern Slavery Act 2015 and the introduction of the Independent Anti-Slavery Commissioner, with Hampshire acting as a pilot for local independent child trafficking advocates, we have a framework to make a real difference through our collective responses. I am confident, given our area's strong history of partnership working together, that through this strategy, we will ensure that across Hampshire, the Isle of Wight, Portsmouth and Southampton it is a supportive place for victims and a hostile place for perpetrators of modern slavery.

**Michael Lane**

Police and Crime Commissioner

Serving Hampshire, Isle of Wight, Portsmouth and Southampton





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# INTRODUCTION

Modern slavery is a crime which violates human rights, denying people of their right to life, freedom and security. An estimated 40 million people globally live in slavery today . Within the UK there is believed to be 13,000 potential victims of slavery . Organised crime groups and criminals use coercion, deception, threats or violence to exploit victims into slavery and to keep them in slavery.

Modern slavery is an umbrella term which involves the exploitation of children and adults and may encompass but is not limited to:

- Criminal exploitation
- Domestic servitude
- Human organ harvesting
- Labour exploitation
- Sexual exploitation

## OUR DUTY

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The Modern Slavery Act 2015 (MSA 2015) applies to England and Wales, and includes the offences of human trafficking and slavery, servitude and forced or compulsory labour. The Act consolidated and simplified existing offences and establishes a legal duty for specified public authorities to notify the Home Office where there is reasonable grounds to believe a person may be a victim of modern slavery.

Modern slavery cannot be addressed by one organisation alone. As a consequence the Hampshire and Isle of Wight Modern Slavery Partnership was established in September 2015 to provide co-ordination and multi-agency solutions to tackle modern slavery.

## THE CONTEXT

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The strategy to tackle Modern Slavery in Hampshire and the Isle of Wight has been developed in line with the Government's Modern Slavery Strategy

- Pursue – Prosecute and disrupt individuals and groups responsible for slavery
- Prevent – Prevent people from engaging in slavery
- Protect – Strengthen safeguards against slavery by protecting vulnerable people from exploitation and increasing awareness of and resilience against this crime
- Prepare – Reduce the harm caused by slavery through improved victim identification and enhanced support

Consideration has also been given to the priorities of the Independent Anti-Slavery Commissioner as well as the key objectives of stakeholders.

## THE VISION

TO MAKE HAMPSHIRE, THE ISLE OF WIGHT,  
PORTSMOUTH & SOUTHAMPTON  
A SUPPORTIVE PLACE FOR VICTIMS AND  
A HOSTILE PLACE FOR PERPETRATORS OF  
MODERN SLAVERY

## THE STRATEGIC OBJECTIVES

SO1

TO RAISE AWARENESS OF MODERN SLAVERY

SO2

TO COMBAT MODERN SLAVERY BY  
WORKING IN PARTNERSHIP

SO3

TO IDENTIFY AND SUPPORT VICTIMS  
OF MODERN SLAVERY

SO4

TO PURSUE PERPETRATORS OF MODERN SLAVERY

## SO1

## TO RAISE AWARENESS OF MODERN SLAVERY

## WHY?

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- Frontline professionals such as Local Authorities, Health and the Department for Work and Pensions are often best-placed to identify potential victims.
- Everyday services used by everybody are being used to facilitate modern slavery without communities being able to recognise the signs.
- Aligns with the Government's Protect agenda by increasing awareness of and resilience against modern slavery.

## HOW?

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- Implement a partnership engagement plan incorporating a quarterly media campaign focusing on how to spot the signs of modern slavery with promotion of the Modern Slavery Helpline.
- Provide access to awareness raising materials and annual training for frontline professionals as well as delivering an annual event to mark Anti-Slavery Day.
- Utilise Hampshire's modern slavery website to ensure information and advice is available for professionals and the public.
- Encourage all private and public sector organisations within Hampshire with a turnover above £36 million to publish an annual statement describing the steps they have taken to ensure modern slavery is not present within their business or supply chains as required by the MSA 2015.

## OUTCOMES?

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**INCREASED REPORTING OF MODERN SLAVERY FROM  
PROFESSIONALS AND THE PUBLIC.**

**INCREASED UNDERSTANDING AMONGST  
PROFESSIONALS OF THEIR RESPONSIBILITIES.**

## SO2

TO COMBAT MODERN SLAVERY BY  
WORKING IN PARTNERSHIP

## WHY?

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- Modern slavery is a multifaceted issue requiring a co-ordinated partnership response.
- Effective partnerships enable information sharing, resource co-ordination and strategic planning.
- Supports the Government's Prevent agenda by ensuring a co-ordinated approach to preventing people from engaging in slavery.

## HOW?

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- Ensure the partnership is reflective of Hampshire's diverse community establishing strong links between law enforcement agencies, Local Authorities, Health, Non-Governmental Organisations, Faith groups and the Business Sector. This must also be effective for the Isle of Wight.
- Develop a clear information reporting and sharing protocol between partners.
- Ensure modern slavery is firmly on the agenda for Community Safety Partnerships, Adults and Children Safeguarding Boards and Health & Wellbeing Partnerships.
- To work with the Business Crime Partnership to ensure modern slavery and specifically tackling transparency in supply chains is on the agenda.
- Engage with partners in the Homeless sector to progress the recommendations in the report 'Understanding and Responding to Modern Slavery within the Homeless Sector'.
- Establish links with the Merchant Navy Welfare Board and the Southern Ports Welfare Committee to ensure incidents of modern slavery at sea are identified, victims are supported and perpetrators brought to justice.
- Develop links with the Clewer Initiative to strengthen links with faith communities and learn from best practice.

## OUTCOMES?

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**INCREASED INFORMATION SHARING AND  
RESOURCE CO-ORDINATION.**

# SO3

## TO IDENTIFY AND SUPPORT VICTIMS OF MODERN SLAVERY

### WHY?

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- Estimated number of victims in the UK is approximately five times greater than those referred to the National Referral Mechanism (NRM).
- Victims often suffer from poor physical and emotional health which will require ongoing support.
- Aligns with the Government's Prepare agenda by reducing the harm caused by slavery through improved victim identification and enhanced support.

### HOW?

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- Review annually the NRM and 'Duty to Notify' referrals for Hampshire to establish communities most at risk, potential training needs and best practice.
- Ensure victim support services are developed in line with the reformed NRM process and clearly identify the roles and responsibilities of partners and the partnership.
- To work with partners to effectively identify and utilise premises suitable as a Survivor Reception Centres.
- Ensure partners engage with, and support, the Home Office Independent Child Trafficking Advocate (ICTA) Service delivered by Barnardo's and understand their duty to refer any potential, or confirmed, victim of child trafficking in line with the MSA 2015.
- Exploring the viability of a pilot scheme providing proactive engagement with suspected adult victims of modern slavery.

### OUTCOMES?

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**INCREASED IDENTIFICATION AND ENHANCED SUPPORT FOR VICTIMS.**



# SO4 TO PURSUE PERPETRATORS OF MODERN SLAVERY

## WHY?

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- The current low prosecution rate nationally means that modern slavery is a high profit and relatively low risk crime.
- Crime recording plays a key role in investigating and disrupting criminal networks.
- Aligns with the Government's Pursue agenda by increasing investigations and prosecutions of modern slavery offences.

## HOW?

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- Strengthen the link between the Hampshire Constabulary Pursue Group and the Modern Slavery Partnership to increase information flow and intelligence submissions from partners to improve the evidence base for the modern slavery Problem Profile and support prosecutions.
- Implement a clear crime recording process where NRM and 'Duty to Notify' referrals are made by a first responder other than the Police to ensure these are recorded by the Police as crimes in line with Home Office counting rules.
- Engage with the Modern Slavery Police Transformation Programme and the 'what works' team to build an evidence base for modern slavery investigations and share best practice.
- Proactively work with and understand other law enforcement agencies powers and remit to jointly disrupt modern slavery in partnership.
- Increase the use of Slavery and Trafficking Prevention Orders and Slavery and Trafficking Risk Orders by enforcement agencies to disrupt and prevent.

## OUTCOMES?

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**INCREASE IN THE NUMBER OF SUCCESSFUL PROSECUTIONS FOR MODERN SLAVERY.**

# THE DELIVERY

This Strategy sets out the overarching vision and strategic objectives for the Hampshire and Isle of Wight Modern Slavery Partnership for 2017 – 2020.

Successful delivery of this plan is dependent upon all partners proactively supporting the agreed Vision, to make Hampshire, the Isle of Wight, Portsmouth and Southampton a supportive place for victims and a hostile place for perpetrators. Within Hampshire and the Isle of Wight there is a history of strong partnership working and this will be a critical factor for ensuring the successful implementation of the strategy.

Progress against this plan will be monitored quarterly through the Modern Slavery Partnership meeting. A formal review of partnership delivery against the strategy will be undertaken annually.

The Modern Slavery Partnership will be chaired and facilitated by the Office of the Police and Crime Commissioner (OPCC). Where funding is required to support delivery of the strategy the Modern Slavery Partnership will proactively support and seek suitable funding options.

Governance will be provided to the Modern Slavery Partnership from the Hampshire and Isle of Wight Police Local Criminal Justice Board which will be provided with an annual report outlining delivery against the strategy. The Modern Slavery Partnership Strategy and delivery structure will be reviewed again in October 2020.

